

# Averting a Fiscal Crisis

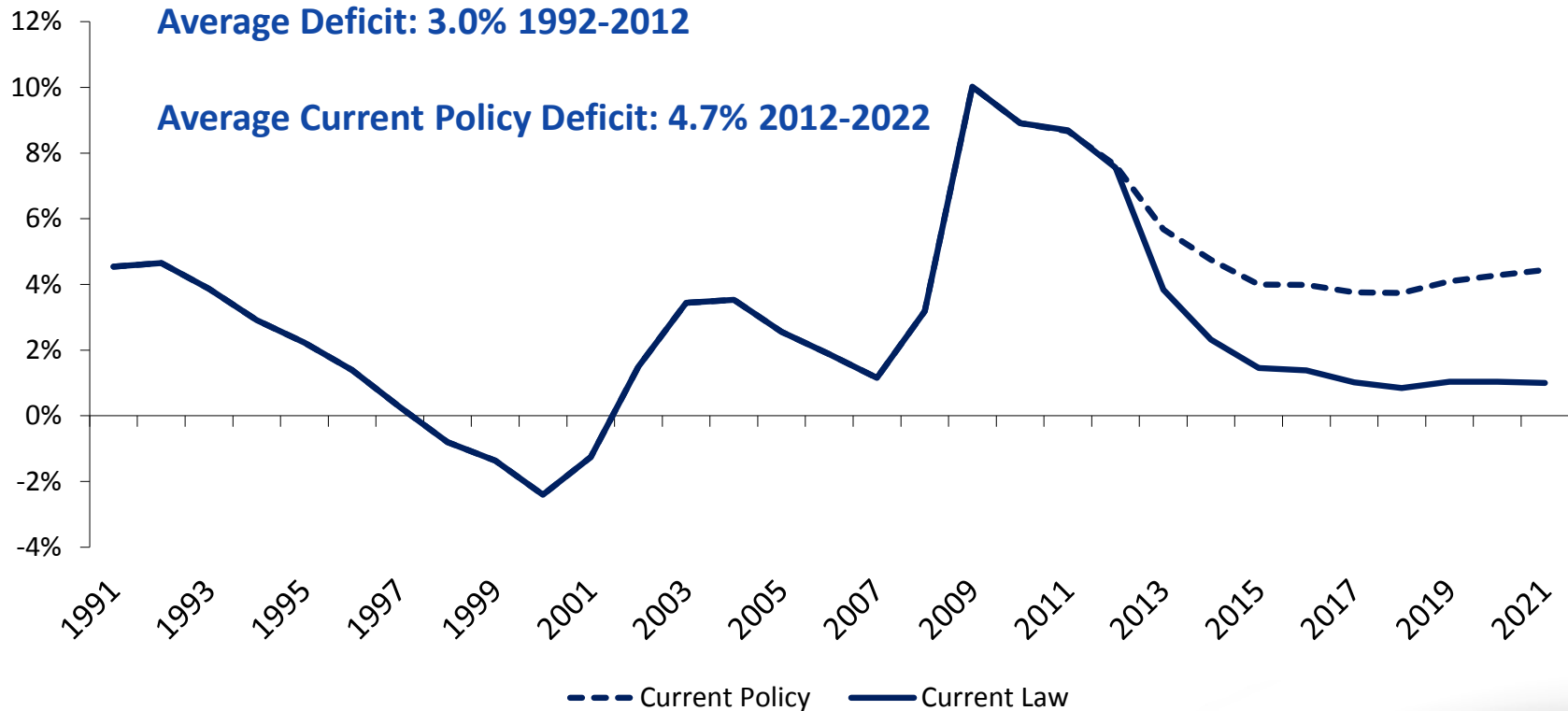
The Committee for a Responsible Federal Budget



**THE COMMITTEE FOR A  
RESPONSIBLE FEDERAL BUDGET**

# Deficit Projections

(Percent of GDP)



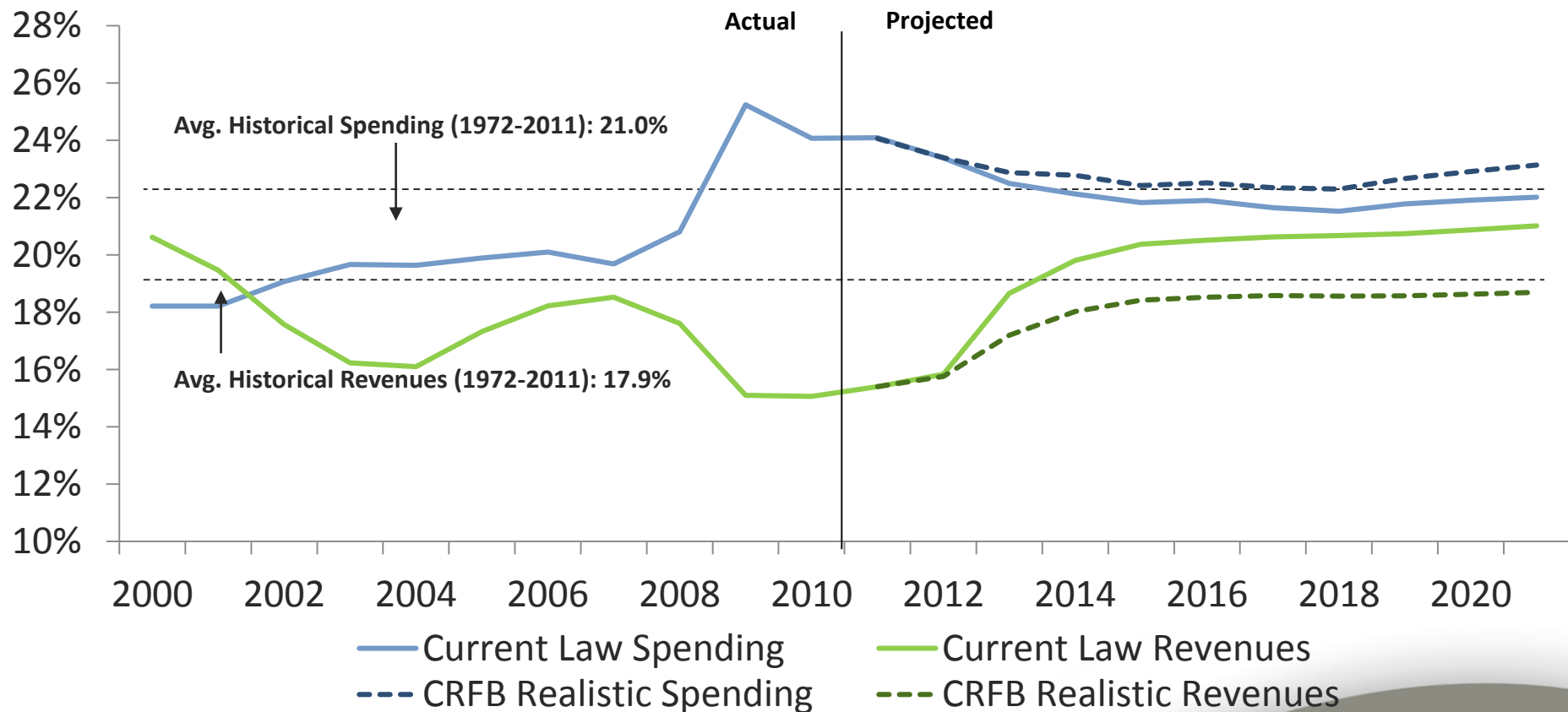
Note: Estimates based on CRFB Realistic Baseline.

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# Gap Between Revenue and Spending

(Percent of GDP)



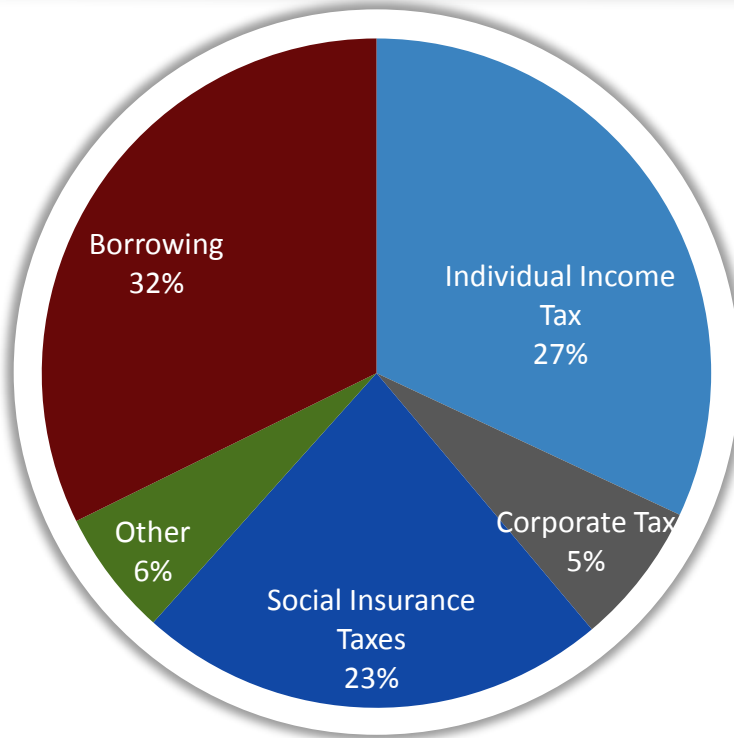
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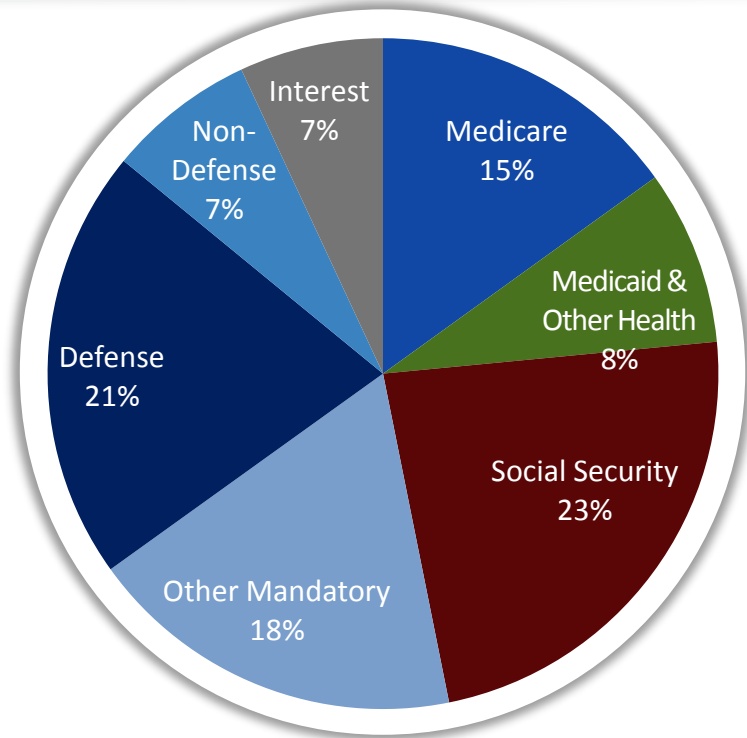
# Components of Revenue and Spending

## Revenues and Financing



**Total Revenues = \$2.456 Trillion**  
**Total Financing = \$3.627 Trillion**

## Outlays



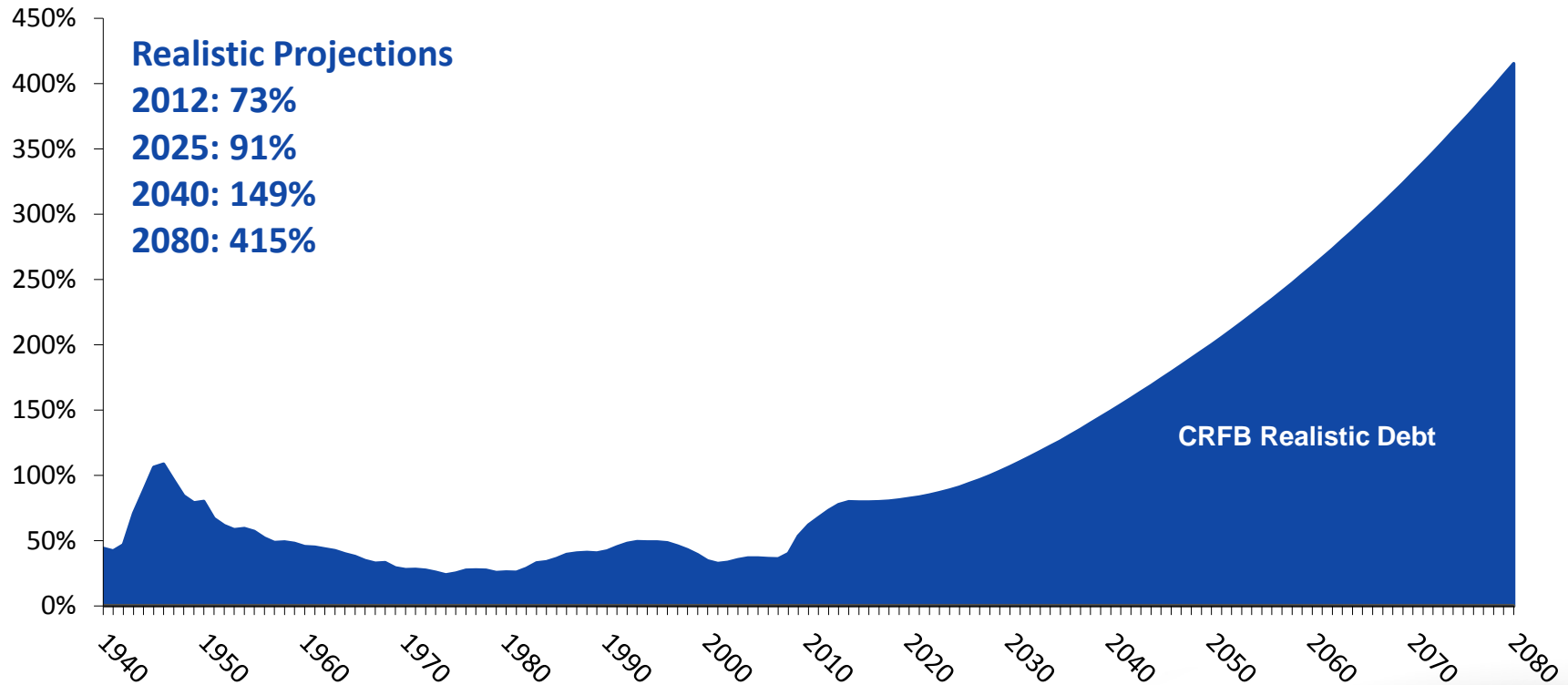
**Total Outlays = \$3.627 Trillion**

**2012**



# Debt Projections

(Percent of GDP)



Note: Estimates based on CRFB Realistic Baseline.

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# Consequences of Debt

- **“Crowding Out”** of public sector investment leading to slower economic growth
- **Higher Interest Payments** displacing other government priorities
- **Intergenerational Inequity** as future generations pay for current government spending
- **Unsustainable Promises** of high spending and low taxes
- **Uncertain Environment** for businesses to invest and households to plan
- **Eventual Fiscal Crisis** if changes are not made





# The Risk of Fiscal Crisis

*“Rising Debt increases the likelihood of a fiscal crisis during which investors would lose confidence in the government's ability to manage its budget and the government would lose its ability to borrow at affordable rates.”*

-Doug Elmendorf, Director of the Congressional Budget Office

*“Our national debt is our biggest national security threat.”*

-Admiral Mike Mullen, Chairman of the Joint Chiefs of Staff

*“One way or another, fiscal adjustments to stabilize the federal budget must occur ... [if we don't act in advance] the needed fiscal adjustments will be a rapid and painful response to a looming or actual fiscal crisis.”*

-Ben Bernanke, Chairman of the Federal Reserve



# Debt Drivers

## Short-Term

- **Economic Crisis**  
(lost revenue and increased spending from automatic stabilizers)
- **Economic Response**  
(stimulus spending/tax breaks and financial sector rescue policies)
- **Tax Cuts**  
(in 2001, 2003, and 2010)
- **War Spending**  
(in Iraq and Afghanistan)

## Long-Term

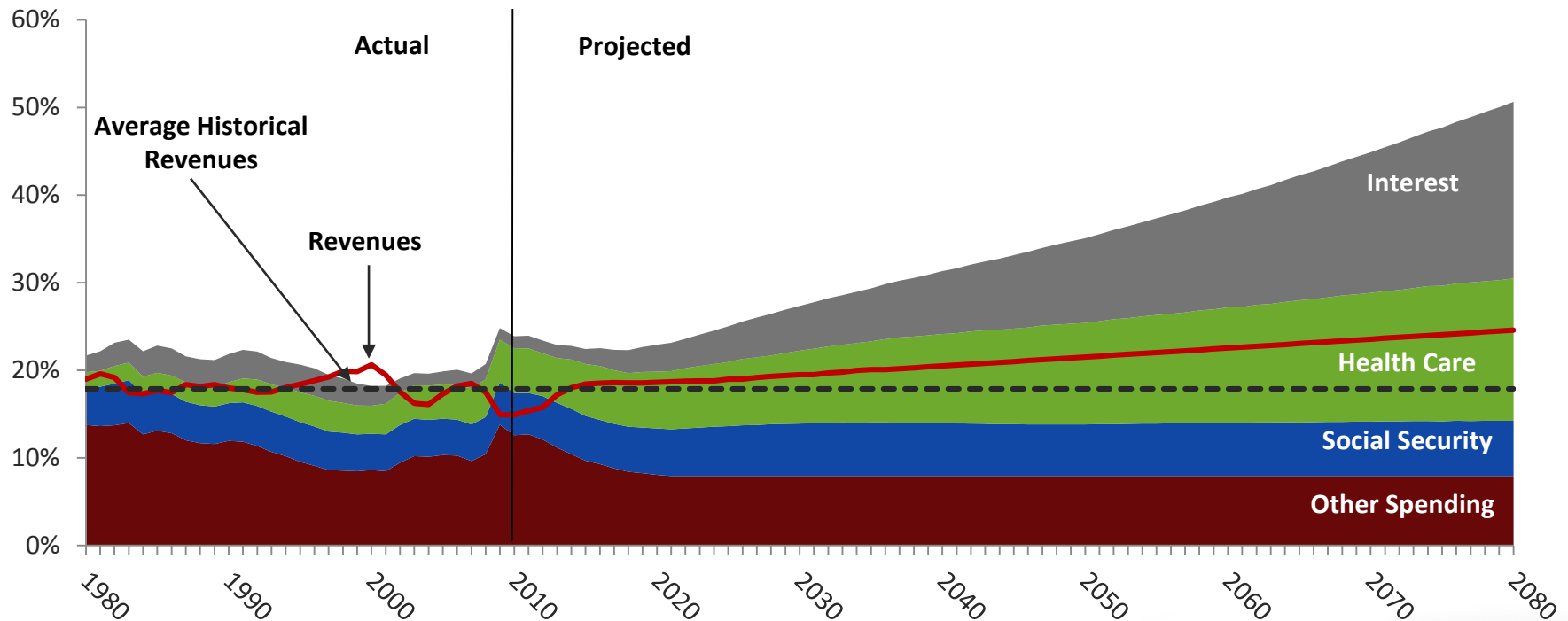
- **Rapid Health Care Cost Growth**  
(causing Medicare and Medicaid costs to rise)
- **Population Aging**  
(causing Social Security and Medicare costs to rise, and revenue to fall)
- **Growing Interest Costs**  
(from continued debt accumulation)
- **Insufficient Revenue**  
(to meet the costs of funding government)





# Growing Entitlement Spending

## Federal Spending and Revenues (Percent of GDP)



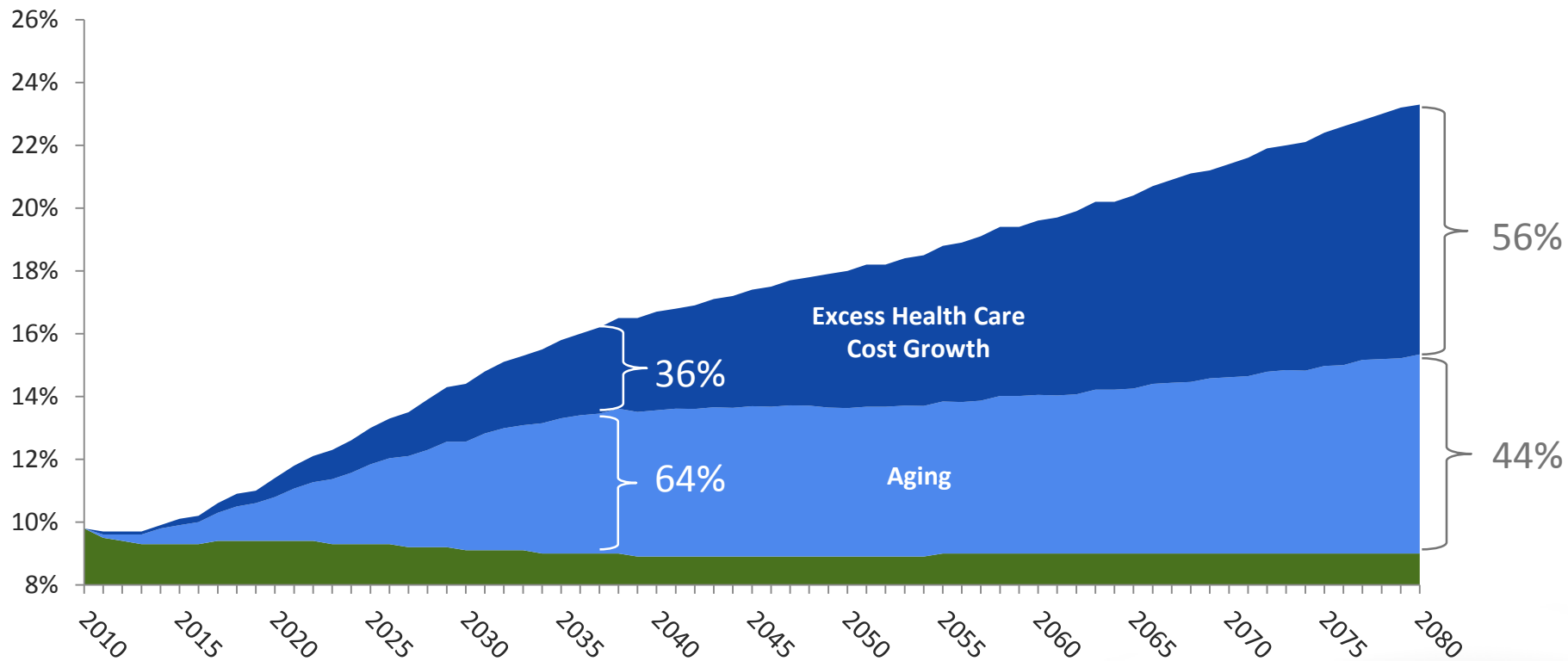
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# Why Is Entitlement Spending Growing?

## Drivers of Entitlement Spending Growth (Percent of GDP)



Source: CBO Long-term Budget Outlook, 2011.

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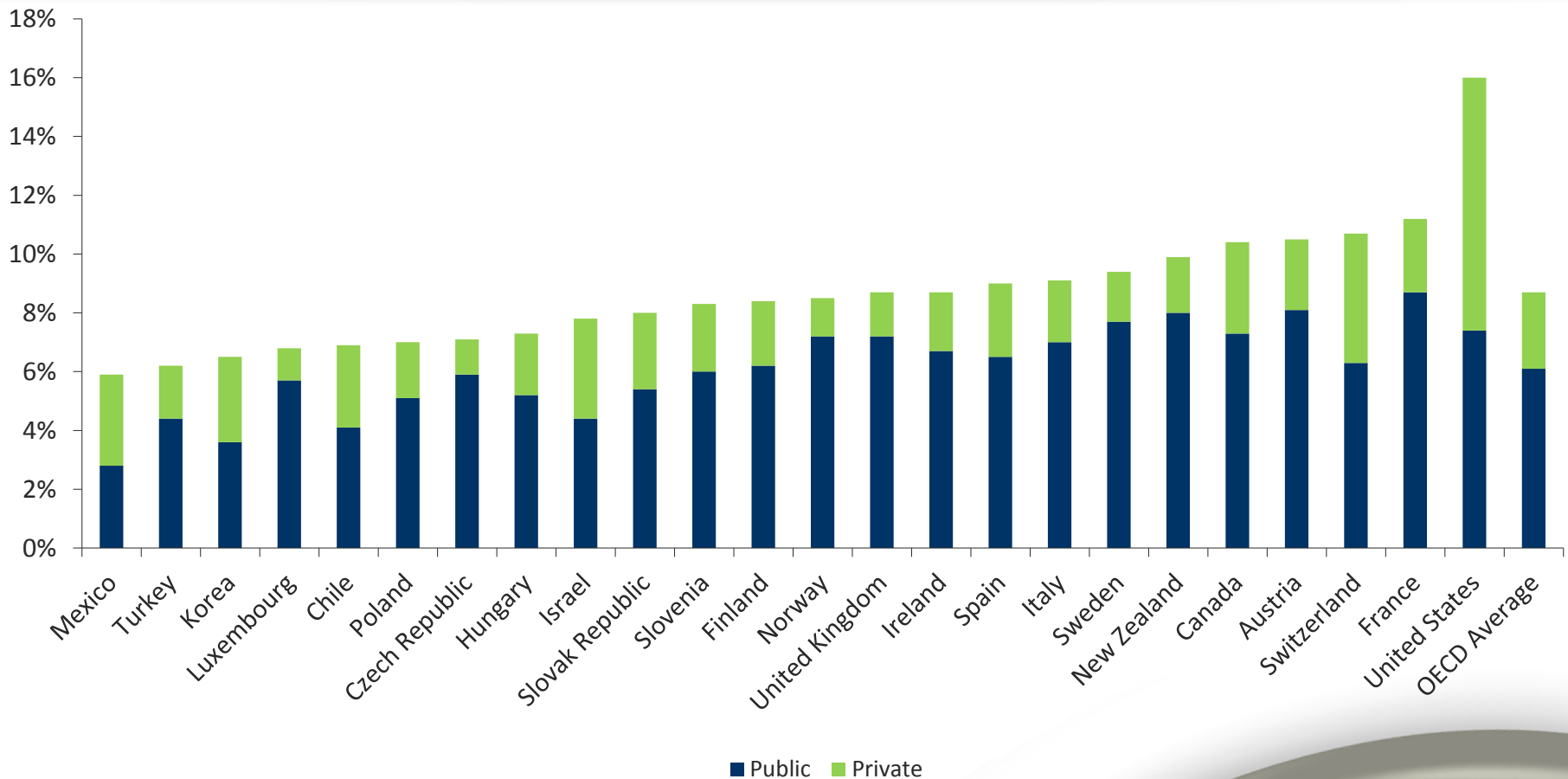
# Why Is Federal Health Spending Increasing?

- **The Population Is Aging** due to increased life expectancy and retirement of the baby boom generation, adding more beneficiaries to Medicare and Medicaid
- **Per Beneficiary Costs Are Growing** faster than the economy in both the public and private sector. Causes of this excess cost growth include:
  - **Americans Are Unhealthy** when compared to populations in similar economies
  - **Americans Are Wealthy and Willing to Pay More**
  - **Fragmentation and Complexity** between insurers, providers, and consumers make normal market competition difficult
  - **Incentives Are Backwards** by hiding true costs of care through insurance and by hiding costs of insurance enrollment through employer sponsorship, incentivizing overspending



# Health Care Spending by Country

Percent of GDP (2008)



Source: 2008 Data from the Organization for Economic Cooperation and Development.

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# Number of Workers for Every Social Security Retiree Is Falling

1950



1960



2012



2035



16:1



5:1



3:1



2:1

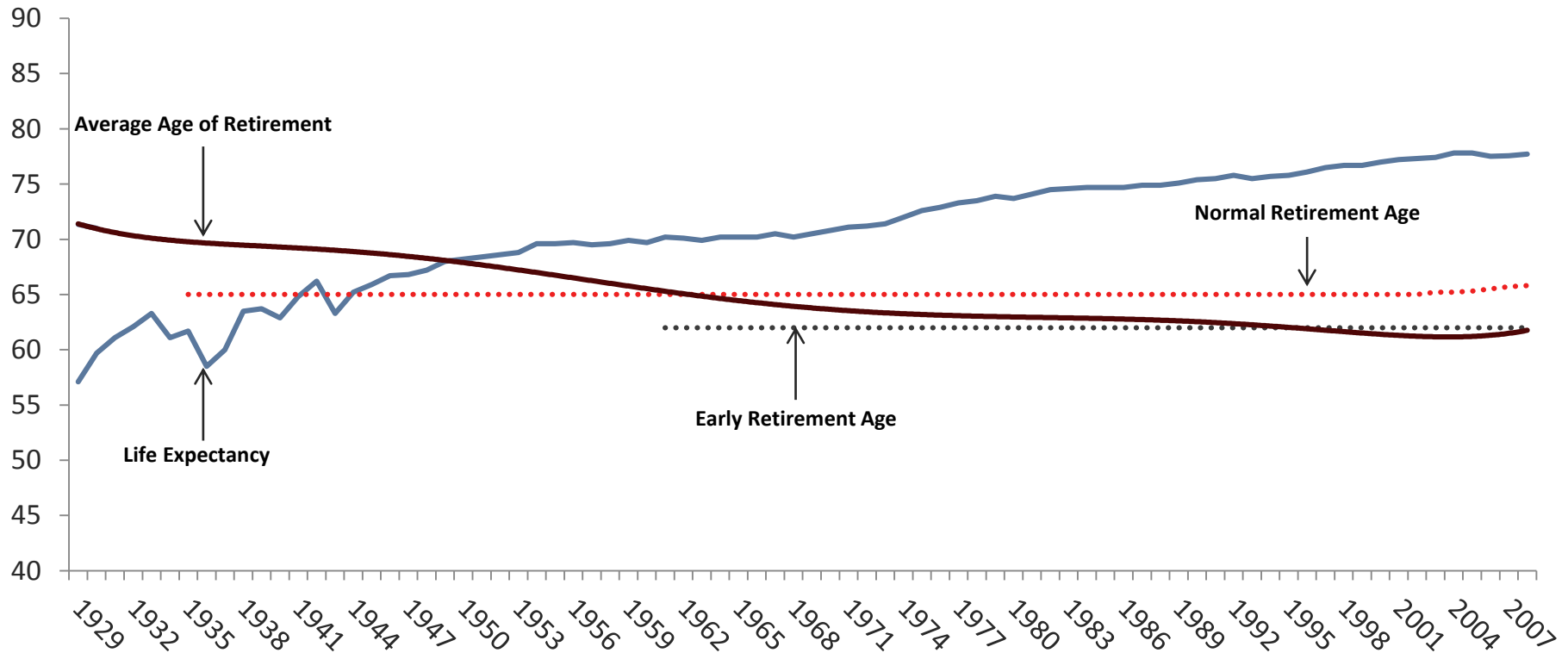


Source: 2011 Social Security Trustees Report.

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# Living Longer, Retiring Earlier



Source: Social Security Administration and U.S. Census Bureau.

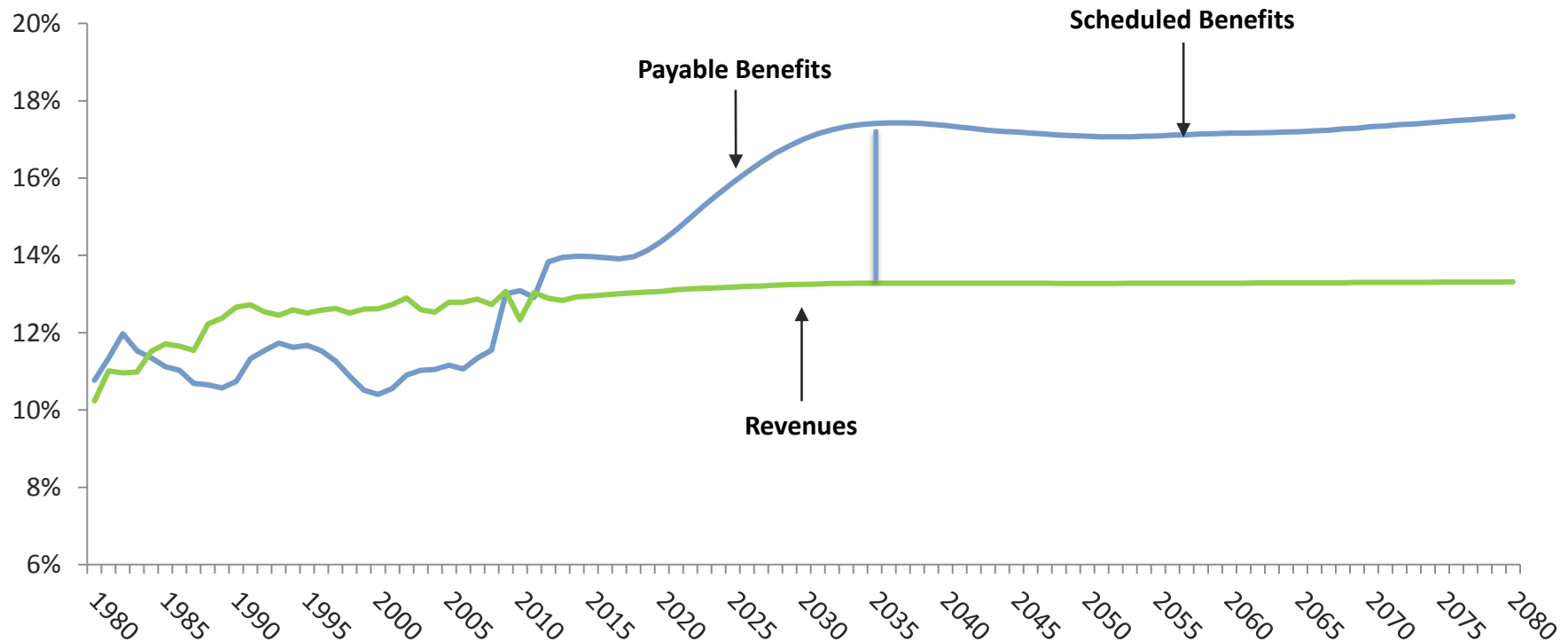
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# Looming Social Security Insolvency

## Social Security Costs and Revenues (Percent of Taxable Payroll)



Source: 2011 Social Security Trustees Report.

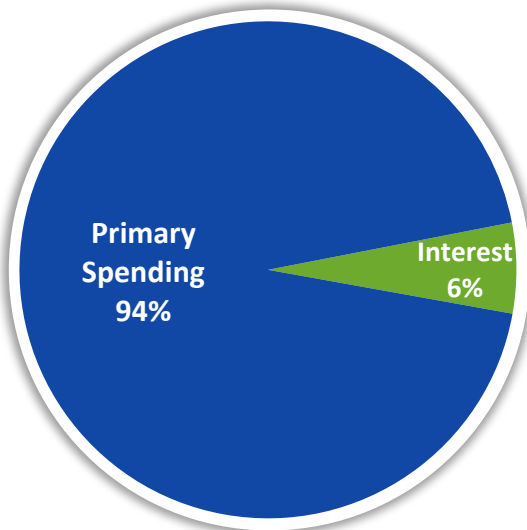
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# Interest as a Share of the Budget

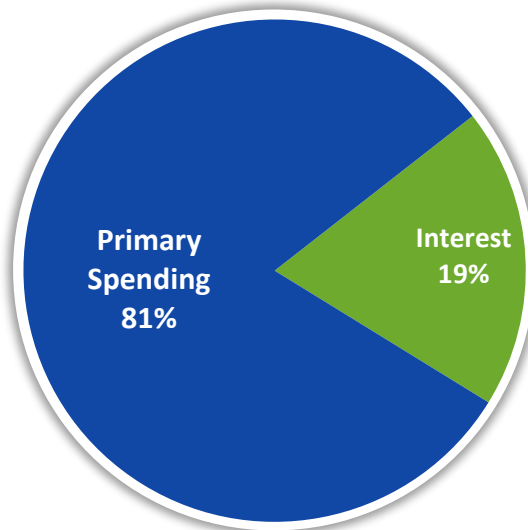
(Percent of GDP)

2010



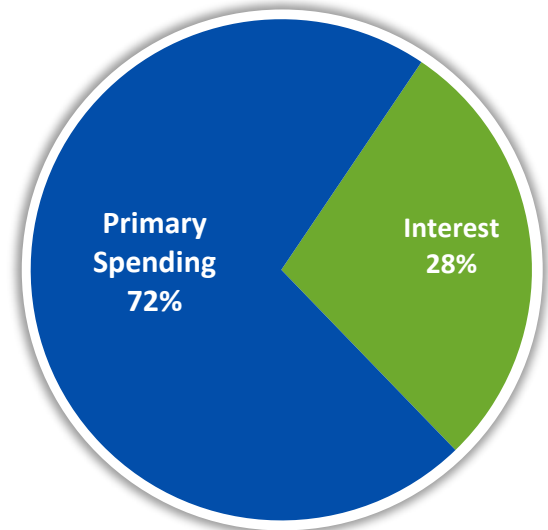
Total Spending = 24% of GDP

2030



Total Spending = 27% of GDP

2050



Total Spending = 35% of GDP

Note: Estimates based on CRFB Realistic Projections.

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# Insufficient Revenue

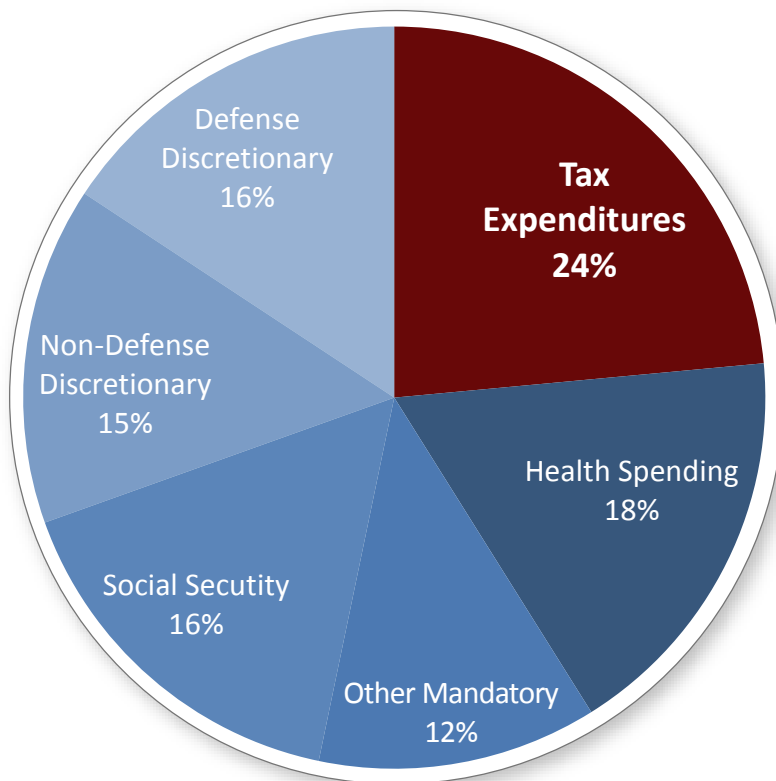
- **Unpaid for Tax Cuts** in 2001, 2003, and 2010 lowered revenue collection without making corresponding spending cuts or tax increases to offset the budgetary effect
- **Spending in the Tax Code Costs \$1 Trillion** annually in lost revenues through so called "tax expenditures," which make the tax code more complicated, less efficient, and force higher rates



# Excessive Spending Through the Tax Code (Tax Expenditures)

Tax Expenditures as a Percent of Primary Spending if Included in the Budget

Large Tax Expenditures and Their 2011 Costs (billions)



Employer Health Insurance Exclusion	\$174
Mortgage Interest Deduction	\$89
401(k)s and IRAs	\$77
Earned Income Tax Credit	\$62
Special Rates for Capital Gains and Dividends	\$61
State & Local Tax Deduction	\$57
Charitable Deduction	\$49
Child Tax Credit	\$45

Source: Joint Committee on Taxation.

Source: Office of Management and Budget.

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# How to Reduce the Deficit

- Domestic Discretionary Cuts
- Defense Spending Cuts
- Health Care Cost Containment
- Social Security Reform
- Other Spending Cuts
- Tax Reform and Tax Expenditure Cuts
- Budget Process Reform



# The Bowles-Simpson Fiscal Commission Plan

## Discretionary Spending

- Equal cuts to defense and non-defense in 2013 totaling \$1.2 trillion.

## Social Security

- Progressive benefit changes, retirement age increase, tax increase for high earners totaling \$300 billion.

## Health Care Spending

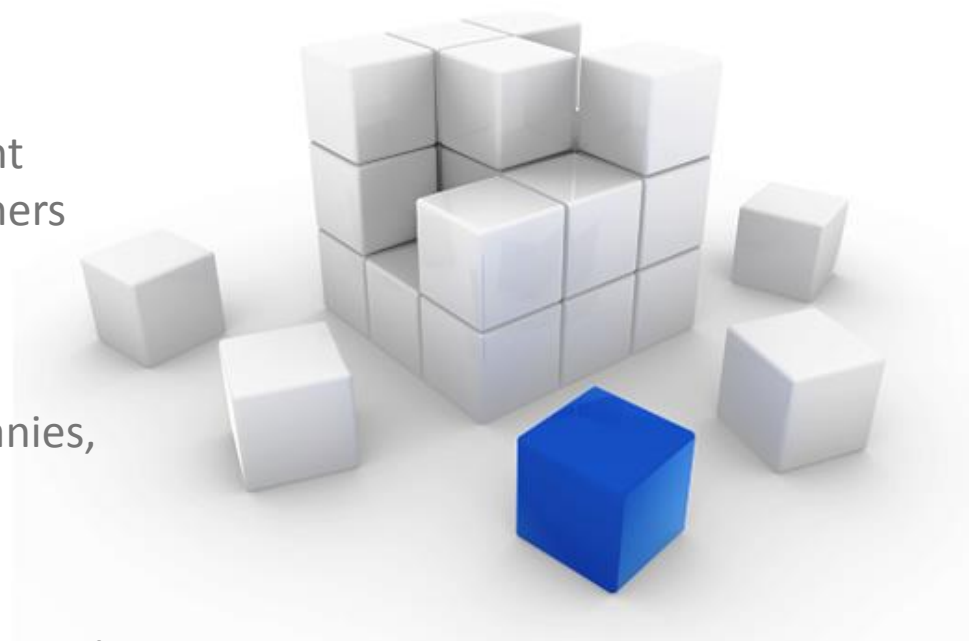
- Cuts to providers, lawyers, drug companies, & beneficiaries totaling \$400 billion.

## Other Mandatory Programs

- Reforms to farm, civilian/military retirement, & other programs saving \$290 billion.

## Tax Reform and Revenue

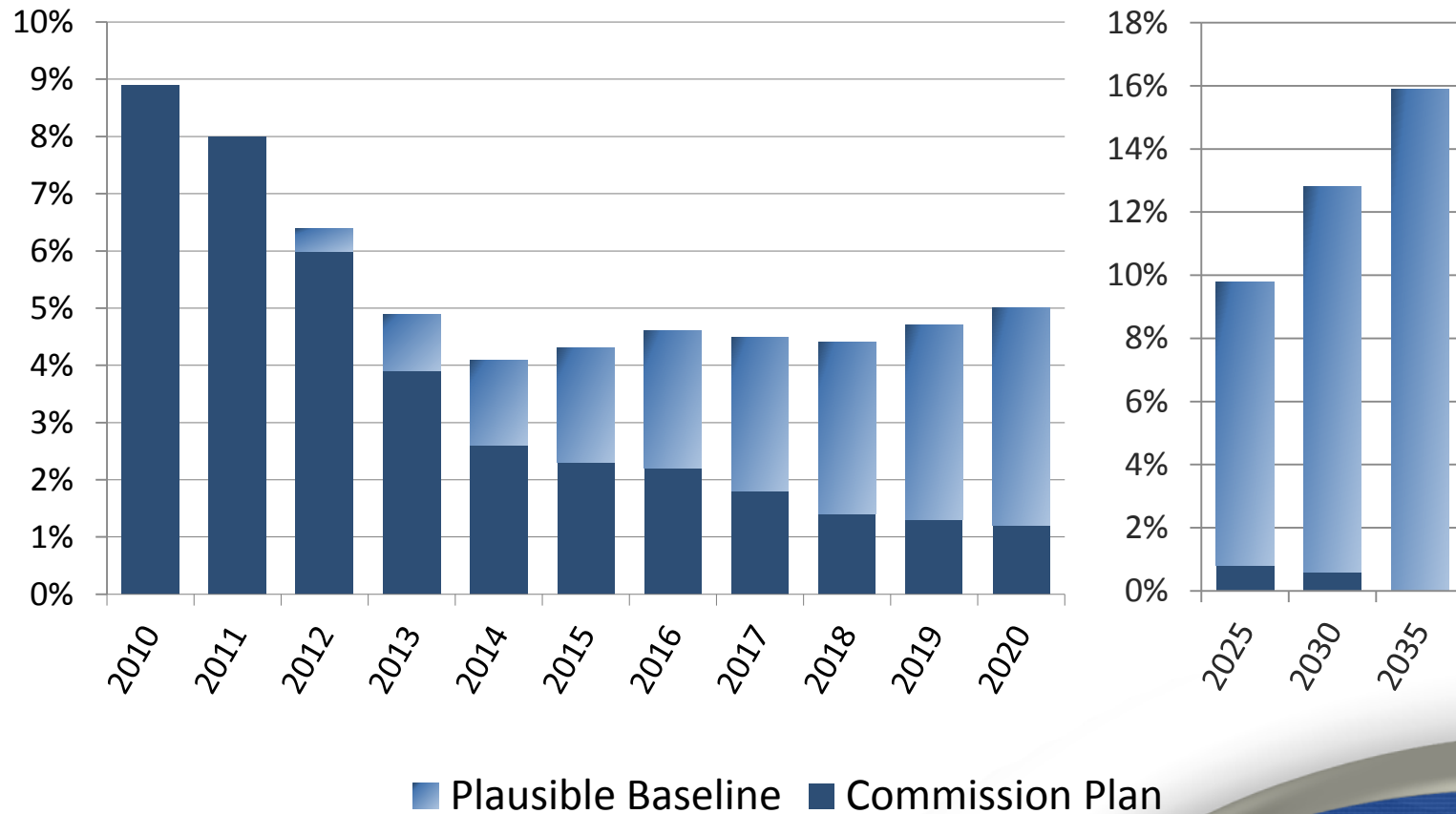
- Comprehensive reform to lower tax rates, broaden the base, and raise \$1.2 trillion.





# The Bowles-Simpson Fiscal Commission Plan

(Deficits as Percent of GDP)

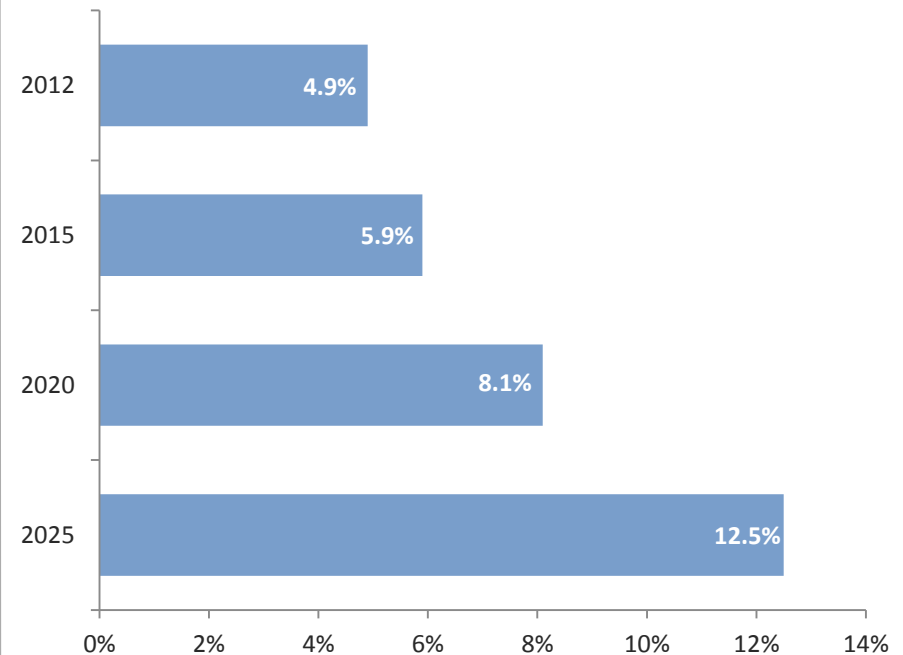


# It's Time for a Fiscal Reform Plan

Reasons to Enact a Plan  
Sooner Rather than Later

- Allows for gradual phase in
- Improves generational fairness
- Gives taxpayers businesses, and entitlement beneficiaries time to plan
- Creates “announcement effect” to improve growth
- Reduces size of necessary adjustment

Size of Adjustment to Close 25-year Fiscal Gap,  
Depending on Start Year (Percent of GDP)



Source: Congressional Budget Office

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# The Time For Action Is Now

*“If not addressed, burgeoning deficits will eventually lead to a **fiscal crisis**, at which point the bond markets will **force decisions** upon us. If we do not **act soon** to reassure the markets, the risk of a crisis **will increase**, and the options available to **avert** or **remedy** the crisis will both **narrow** and become **more stringent**.”*

-Ersine Bowles and Sen. Alan Simpson, Former co-chairs of the National Commission on Fiscal Responsibility and Reform

